

## CABINET

Date of Meeting	Tuesday, 16 <sup>th</sup> November 2021
Report Subject	Capital Programme Monitoring 2021/22 (Month 6)
Cabinet Member	Cabinet Member for Finance, Social Value and Procurement
Report Author	Corporate Finance Manager
Type of Report	Operational

## **EXECUTIVE SUMMARY**

The report summarises changes made to the Capital Programme 2021/22 since it was set in December 2020 to the end of Month 6 (September 2021), along with expenditure to date and projected outturn.

The Capital Programme has seen a net decrease in budget of £2.174m during the period which comprises of:-

- Net budget increase in the programme of £2.435m (See Table 2 Council Fund (CF) £6.200m, Housing Revenue Account (HRA) (£3.765m));
- Carry Forward to 2022/23, approved at Month 4 of (£4.099m) (all CF)
- Identified savings at Month 6 of (£0.510m) (CF).

Actual expenditure was £37.698m (See Table 3).

Capital receipts received in the second quarter of 2021/22, along with savings identified, total £1.352m. This gives a revised projected surplus in the Capital Programme at Month 6 of £4.147m (from a Month 4 funding position surplus of £2.795m) for the 2021/22 – 2023/24 Capital Programme, prior to the realisation of additional capital receipts and/or other funding sources.

RECO	MMENDATIONS
	Cabinet are requested to:
1	Approve the overall report.
2	Approve the carry forward adjustments, as set out in 1.14.
3	Approve the additional allocations, as set out in 1.16.

## **REPORT DETAILS**

1.00	EXPLAINING THE CA MONTH 6 2021/22	PITA	L PRC	GRA	MME N	IONI	TORIN	g posi	TION -
1.01	Background								
	The Council approved £12.706m for 2021/22 Revenue Account (HR its meeting on 16 Febr	at its RA) Ca	meetir pital P	ng on a	8 <sup>th</sup> Dec	cembe	er 2020	and a	-
1.02	For presentational purposes the Capital Programme is shown as a whole, with sub-totals for the CF and HRA. In reality the HRA programme is 'ring fenced' and can only be used for HRA purposes.								
1.03	Changes since Budg	jet app	oroval						
	Table 1 below sets our More detailed cumulat in Appendix A:- <u>Table 1</u> REVISED PROGRAMME	ive info Original Budget	ormati Carry Forward	on rel	ating to	D eac	h Portfo	blio is pr	rovided Revised Budget
		2021/22	from 2020/21		Forward to 2022/23				2021/22
		£m	£m	£m	£m	£m	£m	£m	£m
	People & Resources	0.350	0.260	0.000	0.000	0.000	0.000	(0.070)	0.540
	Governance	0.422	0.505	0.004	(0.095)	0.000	0.000	0.000	0.836
	Education & Youth	5.877	7.570	2.993	0.200	0.000	0.000	4.264	20.904
	Social Services	1.020	0.598	1.551	0.000	0.000	(0.450)	0.315	3.034
	Planning, Environment & Economy	0.168	0.850	1.162	(0.572)	0.000	(0.060)	0.138	1.686
	Streetscene & Transportation	2.015	2.527	14.292	(1.976)	(0.400)	0.000	1.417	17.875
	Strategic Programmes	0.550		1.200	(0.959)		0.000	0.018	2.234
	Housing & Assets	2.304	1.900	0.773	(0.697)	0.000	0.000	0.118	4.398
	Council Fund Total	12.706	15.635	21.975	(4.099)	(0.400)	(0.510)	6.200	51.507
	HRA Total	34.835	0.000	(7.615)	0.000	0.000	0.000	(3.765)	23.455
	Programme Total	47.541	15.635	14.360	(4.099)	(0.400)	(0.510)	2.435	74.962

1.04	Carry Forward from 2020/21		
	Carry forward sums from 2020/21 to 2021/2 £15.635m, HRA £0.000m), were approved monitoring reports presented to Cabinet du	as a result of the q	•
1.05	Changes during this period		
	Funding changes during this period have reprogramme total of £2.435m (CF £6.200m, of the changes, detailing major items, is shown as the changes of the chan	HRA (£3.765m)).	A summary
	Table 2		
	CHANGES DURING THIS PERIOD		
	COUNCIL FUND	Para	£m
	Increases		
	School Modernisation	1.06	2.249
	Primary Schools	1.07	1.982
	Highways	1.08	0.866
	Secondary Schools	1.09	0.584
	Other Aggregate Increases		0.719
	Decreases		6.400
	Decreases Other Aggregate Decreases		(0.200)
	Other Aggregate Decreases		(0.200)
	Total		6.200
	HRA		
	Increases		
	Other Aggregate Increases		0.400
	Decreases		0.400
	SHARP	1.10	(2.701)
	Other Aggregate Decreases		(1.464)
			(4.165)
	Total		(3.765)
1.06	There has been an introduction of grant full (WG) and prudential borrowing for the schoot the Queensferry Campus.	-	
1.07	In addition to the above, WG funding and introduced for works at Ysgol Glanrafon an	•	ing has been

	Major Works Accelerated Programmes WHQS Improvements SHARP Programme Housing Revenue Account Total	0.726 0.561 15.958 4.000 23.455	0.213 0.289 8.046 0.077 10.726	51.52 50.42 1.93 45.73	0.720 0.561 15.546 4.000 23.455	0.000 0.000 (0.412) 0.000 (0.000)
	Major Works Accelerated Programmes WHQS Improvements	0.561 15.958	0.289 8.046	51.52 50.42	0.561 15.546	0.000 (0.412)
	Major Works Accelerated Programmes	0.561	0.289	51.52	0.561	0.000
	Major Works					
	Energy Contention		0.219	30.17	0.726	0.000
	Energy Schemes	0.960	1.372	142.92	1.372	0.412
	Disabled Adaptations	0.850	0.323	38.00	0.850	0.000
	Buy Back / Strategic Acquisition	0.400	0.400	100.00	0.400	0.000
	Council Fund Total	51.507	26.972	52.37	50.568	(0.939)
	Housing & Assets	4.398	1.451	32.99	4.012	(0.386)
	Strategic Programmes	2.234	1.137	50.90	1.807	(0.427)
	Streetscene & Transportation	17.875	6.991	50.47 39.11	17.875	0.000
	Social Services Planning, Environment & Economy	3.034 1.686	2.355 0.851	77.62 50.47	3.034 1.661	0.000 (0.025)
	Education & Youth	20.904	13.773	65.89	20.811	(0.093)
	Governance	0.836	0.414	49.52	0.828	(0.008)
	People & Resources	0.540	0.000	0.00	0.540	0.000
		£m	£m	%	£m	£m
	EXPENDITURE	Revised Budget	Cumulative Expenditure Month 6	Percentage Spend v Budget	Projected Outturn	Variance Budget v Outturn (Under)/Over
	position on the HRA.					
12	The table also shows a pro other adjustments) of £0.9	-	•			
	This shows that 50.29% of 45.73%). Corresponding fi 27.13%, HRA 34.00%).	gures fo	r Month 6	2020/21 w	vere 29.6	61% (CF
	Expenditure as at Month 6 was £37.698m. The break along with the percentage	down of	expenditu	re is analy	•	•
.11	Capital Expenditure com	pared to	o Budget			
.10	Re-profiling of prudential borrowing for the Strategic Housing and Regeneration Programme (SHARP), due to delays in the number of schemes programmed in for this financial year.					
	Introduction of Section 100 works taking place at Cast			••	e improve	ement
09	There has also been an introduction of grant funding from WG, relating to the highways service, for charging infrastructure points and the purchase of electric shuttle buses.					

1.13	Details of the variances for individual progra Appendix B, which includes the reasons, ar be required, where those variances exceed In addition, where carry forward into 2022/2 also included in the narrative.	nd remedia   +/- 10% c	al actions v of the revis	vhich may ed budget.
1.14	Carry Forward into 2022/23			
	During the quarter, carry forward of £0.9390 which reflects reviewed spending plans acr amounts can be split into 2 areas, those red programme works and/or retention paymen	oss all pro quired to n	ogramme a neet the co	reas; these
1.15	Information relating to each programme are	ea is conta	ined in Ap	oendix B
	and summarised in Table 4 below:			
	Table 4			
		No. of the A	Marith	Total
	CARRY FORWARD INTO 2022/23	Month 4 £m	Month 6 £m	£m
	2022/23	2.111	2111	2.111
	Governance	0.095	0.008	0.103
	Education & Youth	(0.200)	0.093	(0.107)
	Planning, Environment & Economy	0.572	0.025	0.597
	Streetscene & Transportation	1.976 0.959	0.000 0.427	1.976 1.386
	Strategic Programmes Housing & Assets	0.939	0.427	1.083
	Council Fund	4.099	0.939	5.038
	TOTAL	4.099	0.939	5.038
1.16	Additional Allocations			
	Additional allocations have been identified i as follows:	in the prog	ramme in	this quarter
	<ul> <li>Ewloe Green CP School - £0.090m. to purchase a parcel of land to the re development of the site, to meet the pupil places in the area.</li> </ul>	ear of the s	school to fa	acilitate
	<ul> <li>B5101 – Ffrith Land Slip - £0.120m. first quarter of the year caused lands Funding is required to complete rem alert systems at the site, to monitor a the embankment, allowing the highw</li> </ul>	slips on the edial work any future	e B5101, F s and insta movement	frith. all remote
	<ul> <li>New Street Car Park, Mold - £0.048r works requiring immediate action. A identified in the 2022/23 capital prog</li> </ul>	long term		

	<ul> <li>Northop Hall CP School - £0.092m. Fund classroom extension at the school, in plac classroom provision. The school will contr £0.053m towards the project.</li> </ul>	ce of providing	a mobile
	All can be funded from within the current 'headro	om' provision.	
	<ul> <li>Target Hardening works - £0.035m. Fund programme of target hardening works in y</li> </ul>	•	а
	This can be funded from within the current health	n and safety pro	ovision.
1.17	Savings		
	The following savings have been identified in the quarter.	e programme in	this
	<ul> <li>Marleyfield House Residential Care Home been identified on the scheme now all wo which can be released back into the capit</li> <li>Group Repair Scheme - £0.060m A budg</li> </ul>	rks have been al programme.	completed,
	<ul> <li>Group Repair Scheme - £0.060m. A budg resolve any legacy issues arising from the programmes. It is deemed that this budge</li> </ul>	historic group	repair
1.18	Funding of 2021/22 Approved Schemes		
	The position at Month 6 is summarised in Table Capital Programme between 2021/22 – 2023/24		three year
	Table 5		
	FUNDING OF APPROVED SCHEMES 2021/2	2 - 2023/24	
		£m	£m
	Balance carried forward from 2020/21		(1.968)
	Increases		
	Shortfall in 2021/22 to 2023/24 Budget	1.317	1.317
	Decreases		
	Additional GCG - 2021/22 Confirmed	(1.461)	
	Actual In year receipts	(1.125)	
	Savings	(0.910)	(3.496)
	Funding - (Available)/Shortfall		(4.147)
1.19	The final outturn funding surplus from the 2020/2	21 – 2022/23 C	apital
	Programme was £1.968m.		

	The 2021/22 – 2023/24 Capital Progra December 2020, with a funding deficit government settlement, the Council re resulted in the programme being in a s three year period. This surplus carry for position surplus of £2.112m.	of £1.317m. eceived addit surplus posit	Following t ional fundin ion of £0.14	he final local g and this 4m over the
	Capital receipts received in the second savings identified, total £1.352m. This the Capital Programme at Month 6 of position surplus of £2.795m) for the 20 Programme, prior to the realisation of other funding sources.	gives a revis £4.147m (fro 021/22 – 202	sed projecte om a Month 23/24 Capita	ed surplus in 4 funding al
1.20	Investment in County Towns			
	At its meeting on 12 <sup>th</sup> December 2017 Motion relating to the reporting of inve and format of the reporting was agree Overview and Scrutiny Committee on	estment in co d at the Corp	unty towns. porate Reso	The extent
	Council at its meeting of 8 <sup>th</sup> December in Appendix C, including details of the			
	Table 6         INVESTMENT IN COUNTY TOW	/NS		
		/NS 2020/21 Actual £m	2021/22 Revised Budget £m	2022 - 2024 Budget £m
		2020/21 Actual	Revised Budget £m	2024 Budget £m
		2020/21 Actual £m	Revised Budget	2024 Budget
	INVESTMENT IN COUNTY TOW	2020/21 Actual £m 10.157	Revised Budget £m 2.899	2024 Budget £m 5.598
	INVESTMENT IN COUNTY TOW Buckley / Penyffordd Connah's Quay / Shotton Flint / Bagillt Holywell / Caerwys / Mostyn	2020/21 Actual £m 10.157 1.412 2.181 1.457	Revised Budget £m 2.899 2.286 0.738 6.038	2024 Budget £m 5.598 3.442 8.144 4.060
	INVESTMENT IN COUNTY TOW Buckley / Penyffordd Connah's Quay / Shotton Flint / Bagillt Holywell / Caerwys / Mostyn Mold / Treuddyn / Cilcain	2020/21 Actual £m 10.157 1.412 2.181 1.457 5.655	Revised Budget £m 2.899 2.286 0.738 6.038 6.438	2024 Budget £m 5.598 3.442 8.144 4.060 7.346
	INVESTMENT IN COUNTY TOW Buckley / Penyffordd Connah's Quay / Shotton Flint / Bagillt Holywell / Caerwys / Mostyn Mold / Treuddyn / Cilcain Queensferry / Hawarden / Sealand	2020/21 Actual £m 10.157 1.412 2.181 1.457 5.655 5.825	Revised Budget £m 2.899 2.286 0.738 6.038 6.438 9.954	2024 Budget £m 5.598 3.442 8.144 4.060 7.346 3.878
	INVESTMENT IN COUNTY TOW Buckley / Penyffordd Connah's Quay / Shotton Flint / Bagillt Holywell / Caerwys / Mostyn Mold / Treuddyn / Cilcain	2020/21 Actual £m 10.157 1.412 2.181 1.457 5.655 5.825 4.841	Revised Budget £m 2.899 2.286 0.738 6.038 6.438 9.954 4.832	2024 Budget £m 5.598 3.442 8.144 4.060 7.346 3.878 0.000
	INVESTMENT IN COUNTY TOW Buckley / Penyffordd Connah's Quay / Shotton Flint / Bagillt Holywell / Caerwys / Mostyn Mold / Treuddyn / Cilcain Queensferry / Hawarden / Sealand Saltney / Broughton / Hope	2020/21 Actual £m 10.157 1.412 2.181 1.457 5.655 5.825	Revised Budget £m 2.899 2.286 0.738 6.038 6.438 9.954	2024 Budget £m 5.598 3.442 8.144 4.060 7.346 3.878
	INVESTMENT IN COUNTY TOW Buckley / Penyffordd Connah's Quay / Shotton Flint / Bagillt Holywell / Caerwys / Mostyn Mold / Treuddyn / Cilcain Queensferry / Hawarden / Sealand Saltney / Broughton / Hope	2020/21 Actual £m 10.157 1.412 2.181 1.457 5.655 5.825 4.841	Revised Budget £m 2.899 2.286 0.738 6.038 6.438 9.954 4.832	2024 Budget £m 5.598 3.442 8.144 4.060 7.346 3.878 0.000
	INVESTMENT IN COUNTY TOW Buckley / Penyffordd Connah's Quay / Shotton Flint / Bagillt Holywell / Caerwys / Mostyn Mold / Treuddyn / Cilcain Queensferry / Hawarden / Sealand Saltney / Broughton / Hope Unallocated / To Be Confirmed	2020/21 Actual £m 10.157 1.412 2.181 1.457 5.655 5.825 4.841 1.256	Revised Budget £m 2.899 2.286 0.738 6.038 6.438 9.954 4.832 3.450	2024 Budget £m 5.598 3.442 8.144 4.060 7.346 3.878 0.000 17.676

	There are two significant factors w areas, these are homes developed schools. The impact of these can l C.	d under SHARP, a	nd new or rem	odelled
1.24	Some expenditure cannot yet be a are not yet fully developed or are o identifiable to one of the seven are expenditure will be allocated to the	generic in nature a eas. As such scher	nd not easily	
1.25	Information on the split between in in Appendix C.	nternal and externa	al funding can l	be found
1.26	In addition to the information conta considerable capital expenditure of Standard (WHQS), which was orig A summary is provided in Table 7 catchment area basis. <u>Table 7</u> WHQS Programme	on the HRA Welsh ginally outside the	Housing Quali scope of this a	ty nalysis.
		2020/21 Actual £m	2021/22 Budget £m	
		Actual £m	Budget £m	
	Holywell	Actual £m 0.136	Budget £m 4.930	
	Flint	Actual £m 0.136 0.189	Budget £m 4.930 3.130	
	Flint Deeside & Saltney	Actual £m 0.136 0.189 2.151	Budget £m 4.930 3.130 2.730	
	Flint Deeside & Saltney Buckley	Actual £m 0.136 0.189 2.151 3.568	Budget £m 4.930 3.130 2.730 3.630	
	Flint Deeside & Saltney	Actual £m 0.136 0.189 2.151 3.568 1.160	Budget £m 4.930 3.130 2.730	

2.00	RESOURCE IMPLICATIONS
2.01	Financial implications - As set out in the body of the report.
2.02	Personnel implications - None directly as a result of this report.

3.00	IMPACT ASSESSMENT AND RISK MANAGEMENT
3.01	The impact of the pandemic will continue to be monitored closely during this financial year. Due to the re-profiling of schemes from the 2020/21 and resources available to manage and deliver schemes, the levels of planned

expenditure in 2021/22 may be affected, resulting in a high level of carry forward requests to re-phase budgets into the 2022/23 programme.
In addition to the above, there are currently indications that material supplies, and demand, are being impacted by oversees supply market disruption leading to potential cost increases, higher tender prices and project delays.
Grants received will also to be closely monitored to ensure that expenditure is incurred within the terms and conditions of the grant. The capital team will work with project leads to report potential risks of achieving spend within timescales and assist in liaising with the grant provider.
The Council has a prudent policy of allocating its own capital receipts to fund capital projects only when receipts are actually received rather than when it is anticipated the receipt will be received, and this position continues to be the case. Due to the pandemic, there may be a delay in obtaining capital receipts as the timing of these receipts are also subject to market forces outside of the Council's control. In line with current policy, no allowance has been made for these receipts in reporting the Council's capital funding position.

4.00	CONSULTATIONS REQUIRED/CARRIED OUT
4.01	No consultation is required as a direct result of this report.

5.00	APPENDICES
5.01	Appendix A: Capital Programme - Changes during 2021/22
5.02	Appendix B: Variances
5.03	Appendix C: Investment in Towns

6.00	LIST OF ACCESSIBLE BACKGROUND DOCUMENTS
6.01	Capital Programme monitoring papers 2021/22.

7.00	CONTACT OFFICER DETAILS
7.01	Contact Officer: Chris Taylor, Strategic Finance Manager Telephone: 01352 703309 E-mail: <u>christopher.taylor@flintshire.gov.uk</u>

8.00	GLOSSARY OF TERMS
8.01	<b>Budget Re-profiling:</b> Capital schemes are very dynamic and a number of factors can influence their timing and funding. Budget re-profiling assures that the correct resources are available in the correct accounting period to finance the actual level of expenditure.
	Capital Expenditure: Expenditure on the acquisition of non-current assets or expenditure which extends the useful life of an existing asset
	<b>Capital Programme:</b> The Council's financial plan covering capital schemes and expenditure proposals for the current year and a number of future years. It also includes estimates of the capital resources available to finance the programme.
	<b>Capital Receipts:</b> Receipts (in excess of £10,000) realised from the disposal of assets.
	<b>Carry Forward:</b> Carry forward occurs when schemes due to be completed in a given financial year are delayed until a subsequent year. In this case the relevant funding is carried forward to meet the delayed, contractually committed expenditure.
	<b>CERA:</b> Capital Expenditure charged to Revenue Account. The Council is allowed to use its revenue resources to fund capital expenditure. However the opposite is not permissible.
	<b>Council Fund (CF):</b> The fund to which all the Council's revenue and capital expenditure is charged.
	Housing Revenue Account (HRA): The fund to which all the Council's revenue and capital expenditure relating to its housing stock is charged.
	<b>MRA:</b> Major Repairs Allowance. A general capital grant from WG for HRA purposes.
	<b>Non-current Asset:</b> A resource controlled (but not necessarily owned) by the Council, from which economic benefits or service potential are expected to flow to the Council for more than 12 months.
	<b>Section 106:</b> Monies are received from developers/contractors pursuant to Section 106 of the Town & Country Planning Act 1990. These sums are available for use once the relevant terms of the individual agreement have been met. The monies are most commonly used for educational enhancement, play areas, highways and affordable housing.
	<b>Target Hardening:</b> Measures taken to prevent unauthorised access to Council sites.
	Unhypothecated Supported Borrowing (USB), commonly referred to as Supported Borrowing - Each year Welsh Government provide Councils with a Supported Borrowing allocation. Councils borrow to fund capital expenditure equivalent to that annual allocation, Welsh Government then include funding to cover the revenue costs associated

with the borrowing for future years within the Revenue Support Grant. The Council decides how this funding is spent.

**Unsupported (Prudential) Borrowing:** Borrowing administered under the Prudential Code, whereby Authorities can set their own policies on acceptable levels and types of borrowing. The Prudential Framework allows Authorities to take out loans in response to overall cash flow forecasts and other factors provided they can show that the borrowing is to meet planned capital expenditure in the current year or the next three years.